# THE BOROUGH OF SHARPSBURG ALLEGHENY COUNTY, PENNSYLVANIA

# RESOLUTION

A RESOLUTION OF THE BOROUGH OF SHARPSBURG, ALLEGHENY COUNTY, PENNSYLVANIA, ADOPTING A COMPLETE STREETS POLICY TO BETTER INTEGRATE PHYSICAL ACTIVITY INTO THE DAILY LIVES OF THOSE WHO LIVE IN AND VISIT THE BOROUGH OF SHARPSBURG THROUGH AN INCREASED EMPHASIS ON VARIOUS ACTIVE TRANSPORTATION MODES WHICH WILL ULTIMATELY CONTRIBUTE TO IMPROVED HEALTH, REDUCED TRAFFIC CONGESTION, IMPROVED AIR QUALITY, A REDUCTION OF HARMFUL ENVIRONMENTAL IMPACTS, AND THE CREATION OF AN ECONOMICALLY VIBRANT AND SUSTAINABLE TWENTY-FIRST CENTURY COMMUNITY.

WHEREAS "Complete Streets" are streets within the Borough of Sharpsburg that are safe and convenient for all users, including pedestrians, bicyclists, public transportation riders, and motor vehicle drivers of all ages and abilities; and

WHEREAS the Borough of Sharpsburg recognizes that streets are a key factor in the way people experience the public realm and play a vital role in promoting economic development, public safety, health, recreation, community connectivity, and quality of life; and

WHEREAS the design and function of streets has often favored the motorist over the needs and safety of other users of the transportation network, particularly pedestrians, bicyclists, transit users, and persons with disabilities, even in the Borough of Sharpsburg, a community in which many residents rely on public transit, walking, and cycling to get to work, shopping, health care, and family; and

WHEREAS the Borough of Sharpsburg is committed to providing increased mobility choices and improved safety for all its residents, as embodied in the goals and policies of the Borough of Sharpsburg's Multi-Municipal Joint Comprehensive Plan, formally adopted with the Boroughs of Etna and Millvale in 2014, and further supported by the goals of the Live Well Allegheny Program.

WHEREAS investments in pedestrian, bicycling, and transit infrastructure will help promote "active transportation" and

expand the accessibility of regular physical activity for the citizens of the Borough of Sharpsburg, which will improve their health, reduce the incidence of conditions related to inactivity such as obesity and heart disease, improve air quality, and limit or reduce negative impacts on the environment from traffic congestion; and

WHEREAS the Borough of Sharpsburg seeks to create an interconnected network of transportation facilities that accommodate all modes of travel in a manner consistent with the community context and goals and that incorporate green infrastructure measures where appropriate.

NOW THEREFORE BE IT RESOLVED that the Borough Council of the Borough of Sharpsburg, Allegheny County, Pennsylvania, commits to a Complete Streets Policy that will incorporate Complete Streets into the planning, design, and operation of all future municipal streets, sidewalks, trails, pedestrian and bicycle pathways, and other transportation projects, whether new construction, reconstruction, rehabilitation, or pavement maintenance; and

BE IT FURTHER RESOLVED that the Borough Council of the Borough of Sharpsburg, Allegheny County, Pennsylvania, hereby directs municipal staff to review and update, as needed, language in the Sharpsburg Borough Code of Ordinances. Staff shall incorporate the intent of the Complete Streets Policy in all recommended revisions to any code as set forth in the attached Sharpsburg Complete Streets Policy, known as "Attachment A," which shall be effective immediately upon enactment by the Borough Council of the Borough of Sharpsburg, Allegheny County, Pennsylvania, assembled in open session this 20th day of July 2017.

WITNESS:	THE BOROUGH OF SHARPSBUR
William Rossey, Borough Manager	Karen Pastor, Council President
ATTEST:	

Richard C. Panza, Mayor

# ATTACHMENT A

# BOROUGH OF SHARPSBURG COMPLETE STREETS POLICY

# COMPLETE STREETS POLICY STATEMENT

It is the policy of the Borough of Sharpsburg to establish an interconnected network of streets that is planned, designed, and maintained in a manner that provides safe and convenient access for users of all modes of travel, including pedestrians, bicyclists, and transit riders of all ages and abilities. This policy has been created by adapting portions of the Complete Streets policies of the Borough of Elizabethtown (Lancaster County, Pennsylvania) and the City of Pittsburgh (Allegheny County, Pennsylvania).

# **PURPOSE**

The Borough of Sharpsburg seeks through this Complete Streets Policy to create an interconnected network of streets, sidewalks, trails, and pathways that accommodate users of all ages and abilities within all modes of travel, including pedestrians, bicyclists, and transit users, in a manner consistent with community context, the Multi-Municipal Joint Comprehensive Plan, community goals, and the Live Well Allegheny Program.

Furthermore, the intent of this policy is to better integrate physical activity into the lives of those who live in and visit the Borough of Sharpsburg through increased emphasis on active transportation modes which will contribute to improved health, reduced traffic congestion, improved air quality, and reduced negative impacts on the environment and create a more economically vibrant and sustainable twenty-first century community.

A Complete Streets approach in Sharpsburg shall look holistically at the needs of people using the space. It shall also consider how streets can address the region's environmental needs through the inclusion of green infrastructure and the air quality improvements that come from encouraging active transportation. In addition, this policy shall encourage innovation in mobility, including infrastructure elements which encourage the efficient use of our streets, such as smart infrastructure (i.e. sensors that allow for

connected vehicle communication, transit signal priority, and pedestrian and bicycle detection).

#### BACKGROUND

"Complete Streets" is a term coined by Smart Growth America in the early 2000s to describe a road network designed for everyone - including pedestrians, bicyclists, transit riders, motorists and freight carriers. Since Smart Growth America's creation of the National Complete Streets Coalition in 2004, over 900 municipalities across the United States have adopted Complete Streets policies to reflect a change of thinking in the planning of their transportation systems.

A Complete Streets network in Sharpsburg furthers the Borough's land use, transportation, livability, economic, sustainability, equity and innovation goals by increasing workforce mobility options, encouraging compact development patterns, spurring improved health and safety for residents, encouraging local economic activity, enhancing neighborhood character and improving the environment, while also incorporating emerging technology. As the most utilized portions of the public realm, Sharpsburg's streets should be designed to a high standard that serves multiple purposes and becomes a model for the region.

The Borough must consider all transportation improvement projects within the Borough's public realm as opportunities for multi-modal infrastructure that will enhance mobility, equity, and livability for all people, integrating strategies from a palette of multi-modal street improvements such as, but not limited to, crosswalks, bike infrastructure, green infrastructure, sidewalks, signage, sensors, pedestrian countdowns, street trees, enhanced transit stops, stations and wayfinding, Americans with Disabilities (ADA)-compliant curb cuts, and/or other streetscape and traffic calming elements, into ongoing transportation improvements as a matter of routine.

# GOALS

- A. Create an efficient and interconnected multi-modal transportation system that ensures that the safety and convenience of all users of the transportation are accommodated
- B. Support the Borough of Sharpsburg's Multi-Municipal Joint Comprehensive Plan-in particular, its transportation

- elements—and community efforts to create a more walkable, safe, healthy, and livable community
- C. Incorporate the principles in this policy into all aspects of the transportation project development process, including project identification, scoping procedures, design, and all phases of construction
- D. Ensure the use of the latest and best design standards, policies, and quidelines
- E. Provide flexibility for different types of streets, areas, and users
- F. Ensure that the Complete Streets are designed to be contextsensitive and meet the values and design of the areas in which they are located

# DIRECTIVES

- 1. This Complete Streets Policy applies to all street, sidewalk, trail, and pathway projects, including new construction, reconstruction, and rehabilitation projects to accommodate users of all ages and abilities, including pedestrians, bicyclists, transit users, motorists, emergency responders, and other road users. It applies to all street projects whether public or private and all improvements regardless of funding sources.
- 2. Accommodations for all users of the surface transportation network shall be in accordance with the latest and best "Complete Streets" standards, principles, policies, and guidelines and shall be consistent with the context and character of the surrounding built and natural environment and enhance the appearance of such.
- 3. Roadways, sidewalks, shared-use paths, street crossings, pedestrian signals, signs, street furniture, transit stops and facilities, and all connected pathways shall be designed, constructed, operated, and maintained so that all users of the surface transportation network can travel safely, reliably, and independently.
- 4. Complete Streets will be designed, built, and maintained in accordance with accepted federal, state, and local standards and guidelines that represent state-of-the-art design standards and best practices. Innovative and/or non-traditional design options will also be considered, as appropriate.
- 5. Reasonable efforts shall be made to identify adjacent alternative routes and or methods of travel to provide a

safe, reliable, and interconnected surface transportation network where accommodations for all users cannot be made.

#### **IMPLEMENTATION**

The Borough of Sharpsburg will establish a Complete Streets Program that includes the following elements:

- 1. Borough staff, working with the Planning Commission and Borough Council, will review and update, as needed, language in the Borough of Sharpsburg zoning ordinances and other codes to incorporate the intent of this Complete Streets Policy.
- 2. Design guidelines on how to build Complete Streets will be recommended by an advisory group consisting of Borough staff, Borough Council, Planning Commission members, residents, and regional Complete Streets experts, then adopted and implemented by Borough officials.
- 3. Additional education on the design and implementation of Complete Streets will be provided to Borough staff, Planning Commission members, and Borough Council through materials, workshops, and conferences.
- 4. The Borough of Sharpsburg Planning Commission, in coordination with Borough staff, shall prepare and provide to the Borough Council of the Borough of Sharpsburg an annual report on the Borough's consistency with this Complete Streets Policy with respect to all street construction, reconstruction, rehabilitation, and pavement maintenance projects.

# **EXEMPTIONS**

Exemptions from the directives and design guidelines within the Complete Streets Policy are reviewed and approved by Borough officials. Borough officials shall include Borough Council and staff. Exemptions shall not include modifications or waives from the zoning and other applicable ordinances. Exemptions shall be considered by Borough officials under the following conditions:

- Written justification, to be reviewed and approved by Borough officials, that inclusion of such new facilities would create a public safety risk for users of the public right-of-way;
- Written justification, to be reviewed and approved by Borough officials, that there is insufficient space within the rightof-way to safely accommodate such new facilities;

- Borough officials determine that pedestrians and bicyclists are prohibited by law from using the facility;
- Borough officials determine that the integration of Complete Streets into a project would cause significant hardship or add undue cost burdens to the Borough
- The policy need not be applicable to the construction of small, single-unit, non-commercial private driveways (commercial and/or private parking lots are not exempt from this Complete Streets policy) or small-scale routine maintenance projects needed to keep roadways and sidewalks in serviceable condition, including pothole repair, cleaning and sweeping, snow-removal, utility covers, street tree replacement, and seal and spot repair. Large-scale repair and maintenance projects shall not count towards exemption unless met with exemplary hardship or undue cost burdens.

The Borough of Sharpsburg Complete Streets Policy shall be in effect immediately upon adoption by the Borough Council of the Borough of Sharpsburg. Surface transportation projects in the final stages of design or under construction at the time of adoption are exempt from this policy.

Adopted by the Borough Council of the Borough of Sharpsburg, duly assembled in lawful session via resolution dated July 20, 2017.